### AUDITING PROCEDURES REPORT Issued under P.A. 2 of 1968, as amended. Filing is mandatory.

Local Government Type		Local Government Name		County
☑ City ☐ Township ☐	Village	CITY OF EA	AST TAWAS	IOSCO
Audit Date	Opinion Date	[	Date Accountant Report Submitted to State:	
09/30/2004	12/06/2004		02/15/2005	

We have audited the financial statements of this local unit of government and rendered an opinion on financial statements prepared in accordance with the Statements of the Governmental Accounting Standards Board (GASB) and the *Uniform* 

Reporting Format for Financial Statements for Counties and Local Units of Department of Treasury.	Government	in Michigan by	the Michigan					
We affirm that:								
1. We have complied with the Bulletin for the Audits of Local Units of Government in Michigan as revised.								
2. We are certified public accountants registered to practice in Michigan.								
We further affirm the following. "Yes" responses have been disclosed in the final the report of comments and recommendations	ancial stateme	ents, including t	ne notes, or in					
You must check the applicable box for each item below.								
yes ve no 1. Certain component units/funds/agencies of the local unit a	are excluded	from the financi	al statements.					
yes ve no 2. There are accumulated deficits in one or more of this earnings (P.A. 275 of 1980).	s unit's unres	served fund ba	lances/retained					
yes no 3. There are instances of non-compliance with the Uniform 1968, as amended).	n Accounting	and Budgeting	Act (P.A. 2 o					
yes volume or its requirements, or an order issued under the Emerge			oal Finance Ac					
yes ve no 5. The local unit holds deposits/investments which do not of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as			ments. (P.A. 20					
yes vo 6. The local unit has been delinquent in distributing tax reverunit.	enues that we	ere collected for	another taxing					
yes on 7. The local unit has violated the Constitutional requirement earned pension benefits (normal costs) in the current yea the overfunding credits are more than the normal cost reduring the year).	r. If the plan	is more than 10	0% funded and					
yes ve no 8. The local unit uses credit cards and has not adopted an 1995 (MCL 129.241).	applicable po	olicy as required	by P.A. 266 o					
yes ve no 9. The local unit has not adopted an investment policy as re	quired by P.A	A. 196 of 1997 (I	MCL 129.95).					
We have enclosed the following:	Enclosed	To Be Forwarded	Not Required					
The letter of comments and recommendations.	~							
Reports on individual federal financial assistance programs (program audits).			~					
Single Audit Reports (ASLGU).			~					
	1	l .						

We have enclosed the following:	Enclosed	To Be Forwarded	Not Required
The letter of comments and recommendations.	~		
Reports on individual federal financial assistance programs (program audits).			~
Single Audit Reports (ASLGU).			~

Certified Public Accountant (Firm Name) STEPHENSON, GRACIK & CO., P.C.							
Street Address 325 NEWMAN STR	EET, PO BOX 592	City EAST TAWAS	State MI	ZIP 48730			
Accountant Signature	Donald W. Branna	~ CPA P.C. DN: cn=Steph	d by Stephenson, Gracik and Co. enson, Gracik and Co., P.C., c=U. 14 14:30:02 -05'00'				



# Stephenson Gracik & Co., P.C.

Certified Public Accountants & Consultants

Alan J Stephenson, CPA Gerald D Gracik Jr., CPA James J Gracik, CPA E. Thad Gray, CPA Donald W. Brannan, CPA Kyle E Troyer, CPA

Herman A Bertuleit, CPA

### CITY OF EAST TAWAS IOSCO COUNTY, MICHIGAN

AUDITORS' REPORT YEAR ENDED SEPTEMBER 30, 2004

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Herman A Bertuleit, CPA

December 6, 2004

Independent Auditors' Report

Members of the City Council City of East Tawas Iosco County, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of East Tawas, losco County, Michigan, as of and for the year ended September 30, 2004, which collectively comprise the City of East Tawas' basic financial statements, as listed in the index. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these basic financial statements based on our audit. We did not audit the financial statements of the East Tawas Housing Commission, a component unit. The financial statements, reported discretely, reflect total assets of \$1,791,609 as of December 31, 2003, and total revenues of \$452,849 for the year then ended. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the East Tawas Housing Commission, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of East Tawas, losco County, Michigan, as of September 30, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2004, on our consideration of the City of the East Tawas' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

As described in Note 2, the City of East Tawas has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*, as of September 30, 2004.

The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Members of the City Council City of East Tawas December 6, 2004 Page Two

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of East Tawas' basic financial statements. The combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Stephenson, Grain & Co., P.C.

# City of East Tawas

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis of the City of East Tawas' (the City) financial performance provides an overview of the City's financial activities for the year ended September 30, 2004. The intent of this discussion and analysis is to look at the City's financial performance as a whole. The discussion focuses on the City's primary government and, unless otherwise noted, does not include the component unit reported separately from the primary government. This analysis, a requirement of Governmental Accounting Standards Board Statement 34 (GASB 34), omits certain comparative data that will be available in future years.

#### **Financial Highlights**

#### Financial Highlights

The City's assets exceeded its liabilities by \$14,886,470. Business-type activities (Enterprise Funds) account for \$9,676,022 of this total.

The City's total net assets increased by \$1,108,229. This is a 7.45% increase and is primarily due to road improvements and property and equipment purchases.

The City's governmental funds reported a combined ending fund balance of \$2,669,005 this year, a decrease of \$373,314. Of this amount, \$2,602,035 is available for spending (unreserved fund balance) on behalf of its citizens. The decrease in governmental funds ending fund balance is primarily due to bond proceeds received in fiscal year 2003 which were expended for road construction in fiscal year 2004. The General Fund 2003/2004 fiscal year end fund balance is \$1,039,460. This reflects an increase of \$161,806 over fiscal year 2002/2003. This is primarily due to the sale of a parcel of property for \$105,000. This parcel of property, developed as an assisted living facility, will add to the City's tax base.

The City's total bonded indebtedness was reduced by \$491,697. No new debt was issued.

#### Overview of the Financial Statements

The financial statements are organized so the reader can understand the City as a financial whole or as an entire operating entity. The statements also provide a detailed look at specific financial conditions.

The City's basic financial statements are comprised of three components: The government-wide financial statements, fund financial statements, and notes to financial statements. The report also contains other supplementary information in addition to the basic financial statements.

#### Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government and its component unit except for fiduciary funds. For the most part, the effect of interfund activity has been removed from the statements. The statements distinguish between those activities of the City that are governmental in nature and those that are considered business-type activities. Governmental activities are normally supported by taxes and intergovernmental revenues while business-type activities rely to a significant extent on fees and charges for services.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or functions of the City's governmental activities and business-type activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function.

Program revenues include charges paid by the recipient for the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the City with certain limited exceptions. The comparisons of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

With this report, capital assets are listed for the City of East Tawas. These assets are comprised of buildings and improvements, machinery and equipment, vehicles, infrastructure, and land owned by the City. These assets total \$12,783,914. The City performed an inventory and evaluation of assets and categorized a depreciation schedule for assets not fully depreciated.

#### **Fund Financial Statements**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: *Governmental, Proprietary and Fiduciary*.

#### Governmental Funds:

Governmental funds are those through which most governmental functions of the City are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

- General Fund This fund accounts for all financial resources, except those required to be accounted for in another fund. Revenues are derived primarily from property taxes and state and federal distributions, grants and other intergovernmental revenue.
- Major Street Fund This fund accounts for the receipt and expenditure of State motor fuel taxes which are earmarked by law (Act 51 PA 1951, as amended) for major street and highway purposes, Federal aid for major street purposes, and general fund appropriations as well as State Trunkline maintenance contracts.
- Local Street Fund This fund accounts for the receipt and expenditure of State motor fuel taxes which are earmarked by law (Act 51 PA 1951, as amended) for local street and highway purposes, Federal aid for local street purposes, and general fund appropriations as well as State Trunkline maintenance contracts.
- Federal Project Fund This fund accounts for the collection of note receivable activity as a result of loans to downtown businesses from previous UDAG monies.
- TIFA Fund This fund accounts for the administration and activities of funds spent in accordance with the Tax Increment Financing plan.

#### Proprietary Funds:

Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows.

The City's enterprise funds may be used to account for any activity for which a fee is charged to external users (citizens) for goods and services. The following are the City's major enterprise funds:

- Sewer Fund This fund accounts for fees collected for sewer services provided by the City and a city-wide property tax levy.
- Water Fund This fund accounts for fees collected for water services provided by the City and a city-wide property tax levy.
- City Park Fund This fund accounts for funds received for constructing, operating and maintaining the City's park facilities.

*Fiduciary Funds:* Fiduciary fund reporting focuses on net assets and changes in net assets. The City's agency funds account for assets held by the City for political subdivisions in which the City acts as the fiscal agent.

#### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided on the City government-wide and fund financial statements. Exhibit L notes 1-17; pages 22 through 47 provide an expansive and thorough view of various aspects of the audited financial statements.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules.

#### **Government - Wide Financial Analysis**

Because this is the first year of implementation of Government Accounting Standards Board Statement No. 34, which requires this new reporting model, the following tables present only current year data. In future years, when prior-year information is available, comparative analysis of government-wide data will be presented.

#### **Summary of Net Assets:**

The following summarizes the net assets of the City of East Tawas at September 30, 2004:

#### **Net Assets Summary**

	 vernmental Activities	siness - Type Activities	<u>Total</u>		
Current Assets	\$ 3,793,428	\$ 1,725,470	\$	5,518,898	
Restricted Assets	0	645,186		645,186	
Noncurrent Assets	 5,375,053	 11,095,328		16,470,381	
<b>Total Assets</b>	 9,168,481	 13,465,984		22,634,465	

	 vernmental Activities	iness -Type Activities	<u>Total</u>		
Current Liabilities Long-Term Liabilities Total Liabilities	\$ 1,212,986 2,745,047 3,958,033	\$ 408,940 3,381,022 3,789,962	\$	1,621,926 6,126,069 7,747,995	
Net Assets Invested in Capital Assets, Net of Debt Restricted Unrestricted	 1,911,171 66,970 3,232,307	 6,251,073 645,186 2,779,763	_	8,162,244 712,156 6,012,070	
<b>Total Net Assets</b>	\$ 5,210,448	\$ 9,676,022	\$	14,886,470	

#### **Summary of Changes in Net Assets:**

Following is an analysis of the changes in net assets for fiscal year 2004. Since this is the first year the City has prepared financial statements following GASB Statement No. 34, revenue and expense comparisons to fiscal year 2003 are not available. In future years, when prior year information is available, a comparative analysis of government-wide data will be presented.

Generally speaking, the City's net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for acquisition, construction, or improvement of those assets. The City of East Tawas, through its governing body, i.e., city council, has taken a sensible approach vis-à-vis capital asset acquisition and amortization of the incurred debt. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws/regulations of other governments.

The City Council has prudently set aside funds to offset potential personnel and/or administrative liabilities. It is the City's policy to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

	Governmental Activities	Business - Type Activities	<u>Total</u>
<b>Program Revenues:</b>			
Charges for Services	\$ 139,837	\$ 1,339,221	\$ 1,479,058
Operating Grants and Contributions	294,342	49,769	344,111
Capital Grants and Contributions	440,917	0	440,917
<b>Total Program Revenues</b>	875,096	1,388,990	2,264,086
Program Expenses:			
General Government	588,953	0	588,953
Public Safety	404,236	0	404,236
Public Works	595,493	0	595,493
Community and Economic			
Development	63,884	0	63,884
Recreation and Cultural	133,452	0	133,452
Interest on Long-Term Debt	139,950	0	139,950
Sewer Expenses	0	420,533	420,533
Water Services	0	459,306	459,306
City Park Services	0	579,652	579,652
Total Program Expenses	1,925,968	1,459,491	3,385,459
Net Program Expenses	(1,050,872)	(70,501)	(1,121,373)

	Governmental Activities			ness -Type ctivities	<u>Total</u>		
General Revenues:							
Property Taxes	\$	1,118,471	\$	316,410	\$	1,434,881	
State Revenue Sharing		309,325		0		309,325	
Rent Income		252,519		31,152		283,671	
Investment Earnings							
and Miscellaneous		68,213		35,449		103,662	
Gain (Loss) on Sale/Disposal of							
Capital Assets		105,000		(6,937)		98,063	
Transfers – Internal Activity		182,575		(182,575)		0	
<b>Total General Revenues</b>							
and Transfers		2,036,103		193,499		2,229,602	
Change in Net Assets	<u>\$</u>	985,231	<u>\$</u>	122,998	<u>\$</u>	1,108,229	

#### **Governmental Activities**

With GASB 34 implementation, this new component of reporting reflects the *Statement of Activities* and illustrates, by department, the expense incurred and revenue received.

Total governmental activities reveal revenues of \$875,096 from *Charges for Services, Operating Grants and Contributions and Capital Grants and Contributions.* The *Charges for Services* are fees for refuse collection, franchises, fire contracts, cemetery sales and openings and penalties. While revenue collected is substantial, operating expenses totaled \$1,925,968 for these same activities. The largest expenses were incurred by General Government offices (\$588,953), Public Works (\$595,493) and Public Safety (\$404,236).

#### **Business - Type Activities**

City of East Tawas's Business-Type activities are limited to the Sewer, Water and City Park Funds.

#### **Financial Analysis of City Funds**

As noted earlier in this report, the City uses fund accounting to ensure and demonstrate compliance with finance-related statutory and legal requirements. A thorough review and examination of fund types will reveal the strengths and weaknesses of its daily operations.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the City are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds: 1) General fund – accounts for all financial resources, except those required to be accounted for in another fund. Revenues are derived primarily from property taxes and state and federal distributions, grants and other intergovernmental revenue; 2) Major Street Fund – accounts for the receipt and expenditure of State motor fuel taxes which are earmarked by law (Act 51 PA 1951, as amended) for major street and highway purposes, Federal aid for major street purposes, and general fund appropriations as well as State Trunkline maintenance contracts; 3) Local Street Fund – accounts for the receipt and expenditure of State motor fuel taxes which are earmarked by law (Act 51 PA 1951, as amended) for local street and highway purposes, Federal aid for local street purposes, and general fund appropriations as well as State Trunkline maintenance contracts; 4) Federal Project Fund – accounts for the collection of note receivable activity as a result of loans to downtown businesses

from prior UDAG monies; and 5) TIFA Fund – accounts for the administration and activities of funds spent in accordance with the Tax Increment Financing plan.

This year's City audit, following GASB 34 format, shows 14 governmental funds. These funds are maintained by the City as separate units in the general ledger.

#### **Enterprise Funds**

The City's enterprise funds provide the same type of information found in the government -wide financial statements. Commonly, the sewer and water departments and the City Park comprise these funds. GASB 34 places such funds under the caption of *Propriety Funds* under the appropriate statements, i.e., *Statement of Net Assets*, *Statement of Cash Flows*, etc. More specific detail is seen in Exhibits G, H, and I, pages 17 through 19.

#### **Budgetary Highlights**

#### **General Fund Budgetary Highlights**

The City's budgets are prepared according to Michigan law. The most significant budgeted funds are the General Fund, Major Street Fund, Water Fund, Sewer Fund and Park Fund.

During the fiscal year ended September 30, 2004 the City Council amended the budget to take into account events occurring during the year. These budget amendments fall into three categories:

- Changes made to reflect the purchase and the sale of property
- Changes made to reflect increases or decreases in anticipated expenditures
- Changes made to reflect increases or decreases in anticipated revenues

The General Fund actual revenue was \$1,448,683. That amount is above both the original budget estimate of \$1,408,660 and the final amended budget estimate of \$1,436,665. The variance between the actual revenues, the original budget and the final budget was the result of increased revenues from various sources.

The actual expenditures of the General Fund were \$1,451,445, which is above the original budget estimates of \$1,335,085 and below the final amended budget estimates of \$1,534,510. The variance between the actual expenditures and the original budget was primarily due to a property purchase for a parking lot in the downtown area. The variance between the actual expenditures and the final budget was due to decreased spending in various areas.

The General Fund had total revenues of \$1,448,683 and total expenditures of \$1,451,445.

Operating transfers in of \$282,575 include \$142,575 from revenues of the City Park which was then paid to the Building Authority as rent for the City Hall and Community Center. The Building Authority then used that money as payment of principal and interest for the bond issue for construction of the City Hall and Community Center. Operating transfers in also includes \$140,000 from the Tax Increment Finance Authority as partial payment for the purchase of property for a parking lot in the downtown area. The balance of the cost of this purchase was paid through a special assessment of downtown property owners.

Operating transfers out include \$110,000 to the Intragovernmental Service Fund for equipment replacement; \$45,507 to the Community Center Fund for City Hall operations paid through the Community Center budget: and \$67,500 to the Major Street Fund which represents one mill of taxes earmarked by the City Council for road improvements.

Sale of fixed assets of \$105,000 resulted from the sale of a parcel of property in the Tawas Lake area.

This results in an ending fund balance of \$1,039,460.

#### Major Street Fund Budgetary Highlights

The Major Street Fund actual revenue was \$611,313. That amount is above the original budget estimate of \$275,050 and below the final amended budget estimate of \$1,190,525. Three major street projects that involved State and Federal grants occurred in the City during the 2003/2004 fiscal year. These projects include the following:

- Newman Street from U.S. 23 to Lincoln Street
- East Lincoln from Grant Street to North Tawas Beach Road
- U.S. 23 from Tawas Beach Road to Wadsworth Street.

The variance between the actual revenues and the original and final amended budgets is due to the completion of the U.S. 23 from Tawas Beach Road to Wadsworth Street project being delayed until fiscal year 2004/2005.

The actual expenditures of the Major Street Fund were \$1,143,505 which is above the original budget estimate of \$961,425 and below the final amended budget of \$1,878,700. The variance between the actual expenditures and the final amended budget are due to two factors. The U.S. 23 project was not completed until fiscal year 2004/2005 so expenses during fiscal year 2003/2004 were less than anticipated. Reconstruction of Newman Street from Washington Street to Tawas Lake Road began during fiscal year 2003/2004. It was anticipated that this project would be completed during the fiscal year. Construction delays caused the project to remain unfinished at the end of the fiscal year resulting in expenditures less than anticipated during this audit period.

The Major Street Fund had total revenues of \$611,313 and total expenditures of \$1,143,505.

Operating transfers in include \$538,401 from the Major Street Construction Fund which was proceeds from a 2003 bond issue for Newman Street from Washington Street to Tawas Lake Road.

Operating transfers out include \$54,491 to the Debt Service Fund which was the payment of principal and interest on the bond issue and \$20,000 to the Local Street Fund.

This activity resulted in a decrease in fund balance of \$68,282 leaving the Major Street Fund with a fund balance of \$139,457.

#### **Capital Asset and Debt Administration**

#### **Capital Assets**

Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at *historical cost* or *estimated historical cost* if purchased or constructed. Donated capital assets are recorded at estimated FMV (fair market value) at the date of donation.

The City's infrastructure consists of roads and water/sewer lines. Improvements are capitalized, i.e., depreciated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of enterprise fund capital assets is also capitalized.

Capital Assets – Government al Activities beginning balance was \$4,701,135 with an ending balance of \$6,085,865. Governmental Activities Total Capital Assets – Net of Depreciation was \$4,636,171.

Capital Assets - Business Type Activities beginning balance was \$13,891,236 with an ending balance of \$13,973,655. Business-Type Activities Total Capital Assets - Net of Depreciation was \$8,147,743. An expanded and detailed presentation may be seen in Note 9 of the audit, notes to financial statements.

#### **Long-Term Debt**

At year's end, long-term debt (due in more than one year) amounted to \$5,641,422. Such debt includes *Contracts Payable and Bonds Payable*, as well as *Compensated Absences*. That is, accumulated vested vacation benefits payable and contingent liability for the accumulated sick leave benefits of its employees.

#### **Economic Factors and Next Year's Budget and Rates**

The City Council and management staff are working diligently to keep expenditures down and to maintain revenue levels that are within their control. Property taxes account for over half of the City's General Fund revenues. Due to new construction and increased property values, the City will be collecting more in property taxes in 2004/2005 than it did in 2003/2004 while levying the same operating millage rate since 2002. The Council was able to lower the millage rate for debt service in 2004/2005 by .25 mills due to the retirement of a bond issue for the sewer system and a lower share of the bond payments for the Water Treatment Plant.

Revenue sharing from the State of Michigan is the next largest revenue source for the City and this source is beyond the control of the City. As revenue estimates for the State continue to decline, the City may receive less funds than are currently budgeted. Currently the budget anticipates the use of undesignated fund balance to cover any expenditures that exceed current year revenues. The City realized an 18% increase in fund balance in 2003/2004 and these funds will be used to cover any shortfall in revenues.

Employee related costs account for approximately 25% of the General Fund expenditures. Contracted and professional services account for approximately 23% of the budget while fixed costs such as rent, utilities, insurance and fees account for another 20%. The remaining portion of the budget is comprised of operating expenses such as supplies, services, maintenance, and capital improvements.

The City Council and staff will continue to monitor revenues and expenditures and take appropriate action to account for changes in economic factors.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of East Tawas Clerk's office located at 760 Newman Street, P.O. Box 672, East Tawas, Michigan, 48730.

#### STATEMENT OF NET ASSETS September 30, 2004

							C	omponent Unit
		F	rimar	y Governmer	nt		E	ast Tawas
		vernmental Activities	Business-Type Activities		Total		Housing Commission	
Access								
Assets								
Current assets:	œ	1 267 670	æ	942 110	Ф	2 100 709	œ	66 605
Cash and cash equivalents (Note 3)	\$	1,267,679 1,447,663	\$	842,119 500,319	\$	2,109,798 1,947,982	\$	66,695 0
Investments (Note 3) Receivables:		1,447,003		500,519		1,947,902		U
Special assessments		10,340		0		10,340		0
Accounts		4,629		79,866		84,495		9,522
Interest		0		0		0-,-55		1,349
Due from state		9,768		0		9,768		1,549
Due from fiduciary funds (Note 4)		1,029,991		315,633		1,345,624		Ö
Due from component unit (Note 4)		10,891		0 10,000		10,891		Ö
Internal balances		12,467		(12,467)		0		0
Prepaid expenses		0		0		0		46,500
Total current assets		3,793,428		1,725,470		5,518,898		124,066
Total Current assets		3,733,420		1,723,470	_	3,310,030	_	124,000
Restricted assets:								
Cash and cash equivalents (Note 3)		0		186,132		186,132		0
Investments (Note 3)		0		459,054		459,054		0
Total restricted assets		0		645,186		645,186		0
Newsymmet coasts.								
Noncurrent assets:		738,882		0		720 002		0
Notes receivable		,		1 240 005		738,882		0
Investment in Huron Shore Regional Utility Authority (Note 1)		0		1,318,985		1,318,985		0
Investment in losco County Waste Water Treatment Plant (Note 8)		4 626 474		1,628,600		1,628,600		1 600 607
Capital assets, net (Note 9)	_	4,636,171		8,147,743	_	12,783,914	_	1,622,637
Total noncurrent assets		5,375,053	_	11,095,328	_	16,470,381		1,622,637
Total Assets		9,168,481		13,465,984		22,634,465		1,746,703
<u>Liabilities</u>								
Accounts payable		132,326		10,558		142,884		29,101
Accrued interest		55,588		73,309		128,897		0
Accrued liabilities		10,270		9,440		19,710		7,471
Due to state		3,375		0		3,375		0
Due to other governments		0		0		0		14,553
Deferred revenue		1,011,427		315,633		1,327,060		434
Long-term liabilities:								
Due within one year (Note 10)		165,000		319,647		484,647		100,000
Due in more than one year (Note 10)		2,580,047		3,061,375		5,641,422		574,816
Total Liabilities		3,958,033		3,789,962	_	7,747,995		726,375
Net Assets								
Investment in capital assets, net of related debt		1,911,171		6,251,073		8,162,244		952,637
Restricted for:		.,~,		3,231,010		S, . SE,E 1 T		352,007
Debt service		2,673		630,186		632,859		0
Replacement		0		15,000		15,000		0
Perpetual care		64,297		0		64,297		Ö
Unrestricted		3,232,307		2,779,763		6,012,070		67,691
Total Net Assets	\$	5,210,448	\$	9,676,022	\$	14,886,470	\$	1,020,328

The accompanying notes to financial statements are an integral part of this statement.

### STATEMENT OF ACTIVITIES For the Year Ended September 30, 2004

Net (Expense) Revenue and Changes in Net Assets

						Ondrigoo ii	11007100010	
			Program Revenues			Primary Governmen	t	Component Unit
			Operating	Capital				East Tawas
		Charges for		•	Cayamamantal	Dusiness Tune		
F : 10	-	Charges for	Grants and	Grants and	Governmental	Business-Type	<b></b>	Housing
Function/Program	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	Commission
Primary Government:								
Governmental activities:								
General government	\$ 588,953	\$ 25,219	\$ 551	\$ 0	\$ (563,183)	\$ 0	\$ (563,183)	
Public safety	404,236	75,331	1,368	0	(327,537)	0	(327,537)	
Public works	595,493	10,006	289,074	400,917	104,504	0	104,504	
	63,884	·		,	,	0	,	
Community and economic development	,	0	0	40,000	(23,884)		(23,884)	
Recreation and cultural	133,452	29,281	3,349	0	(100,822)	0	(100,822)	
Interest and fiscal charges	139,950	0	0	0	(139,950)	0	(139,950)	
Total governmental activities	1,925,968	139,837	294,342	440,917	(1,050,872)	0	(1,050,872)	
Business-type activities:								
Sewer services	420,533	367,016	49,769	0	0	(3,748)	(3,748)	
Water services	459,306	359,064	0	0	0	(100,242)	(100,242)	
City park services	579,652	613,141	0	0	0	33,489	33,489	
Total business-type activities	1,459,491_	1,339,221	49,769	0	0	(70,501)	(70,501)	
Total primary government	\$ 3,385,459	\$ 1,479,058	\$ 344,111	\$ 440,917	(1,050,872)	(70,501)	(1,121,373)	
Component Unit:								
Housing Commission	\$ 443,531	\$ 227,930	\$ 218,054	\$ 0				\$ 2,453
General Revenues:	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·						
Property taxes levied for:								
General operating					872,885	0	872,885	0
TIFA					245,586	0	245,586	0
Sewer debt service					240,000	152,894	152,894	0
Water debt service					0	163,516	163,516	0
State revenue sharing					309,325	005,510	309,325	0
Rent income					252,519	31,152	283,671	0
							98,517	2,422
Interest and investment earnings					67,230	31,287		
Gain (loss) on sale/disposal of capital assets					105,000	(6,937)	98,063	0
Other					983	4,162	5,145	4,443
Transfers - internal activity					182,575	(182,575)	0	0
Total general revenues and transfers					2,036,103	193,499	2,229,602	6,865
Change in net assets					985,231	122,998	1,108,229	9,318
Net assets - beginning of year, as restated (Note 2)					4,225,217	9,553,024	13,778,241	1,011,010
. 13. 25556 Sogning of your, as rocated (1000 2)						<u> </u>	10,110,241	
Net assets - end of year					\$ 5,210,448	\$ 9,676,022	\$ 14,886,470	\$ 1,020,328

The accompanying notes to financial statements are an integral part of this statement.

#### BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2004

	_	General		Major Streets	_	Local Streets		Federal Project Fund		Project		Project		Project		Project		Project		TIFA Fund	Other Governmental Funds		Go	Total overnmental Funds
<u>ASSETS</u>																								
Cash and cash equivalents (Note 3) Investments (Note 3) Receivables:	\$	118,716 891,478	\$	219,816 0	\$	154,899 100,646	\$	176,621 151,104	\$	394,607 100,527	\$	203,020 203,908	\$	1,267,679 1,447,663										
Special assessments Accounts		10,340 3,311		0 0		0		0 918		0		0 400		10,340 4,629										
Due from state  Notes receivable  Due from component unit (Note 4)		0 0 10,891		9,768 0 0		0 0 0		0 738,882 0		0 0 0		0 0 0		9,768 738,882 10,891										
Due from other funds (Note 4)	_	934,128		14,709	_	3,253	_	0	_	118,306	_	463	_	1,070,859										
Total Assets	\$	1,968,864	\$	244,293	\$	258,798	\$	1,067,525	\$	613,440	\$	407,791	\$	4,560,711										
LIABILITIES AND FUND EQUITY																								
Liabilities: Accounts payable Accrued liabilities Due to state Due to other funds (Note 4) Deferred revenue	\$	27,842 8,001 0 440 893,121	\$	97,558 645 3,375 3,258 0	\$	3,910 606 0 0	\$	0 0 0 0 705,907	\$	0 0 0 0 118,306	\$	3,016 1,018 0 24,703	\$	132,326 10,270 3,375 28,401 1,717,334										
Total liabilities	_	929,404	_	104,836		4,516	_	705,907	_	118,306	_	28,737		1,891,706										
Fund Equity Fund balances: Reserved for: Debt service		0		0		0		0		0		2,673		2,673										
Perpetual care Unreserved, reported in:		0		0		0		0		0		64,297		64,297										
General Fund Special revenue funds Capital projects fund	_	1,039,460 0 0		0 139,457 <u>0</u>	_	0 254,282 0	_	0 361,618 0	_	0 495,134 0	_	0 180,766 131,318	_	1,039,460 1,431,257 131,318										
Total fund equity	_	1,039,460		139,457		254,282	_	361,618	_	495,134		379,054	_	2,669,005										
Total Liabilities and Fund Equity	\$	1,968,864	\$	244,293	\$	258,798	\$	1,067,525	\$	613,440	\$	407,791	\$	4,560,711										

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES September 30, 2004

Total governmental fund balances: \$ 2,669,005

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. Capital assets at year end consist of:

Capital asset cost \$ 6,085,865 Capital asset accumulated depreciation (1,449,694)

4,636,171

Other long-term assets not available to pay for current period expenditures and, therefore, are deferred in the governmental funds:

Notes receivable 705,907

Accrued interest on long-term debt

(55,588)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year end consist of:

Compensated absences payable (20,047)
Bonds payable (2,725,000)

Total long-term liabilities (2,745,047)

Total net assets - governmental activities \$ 5,210,448

### STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### For the Year Ended September 30, 2004

Payanua	General	Major Streets	Local Streets	Federal Project Fund	TIFA Fund	Other Governmental Funds	Total Governmental Funds
Revenue Current property taxes	\$ 872,885	\$ 0	\$ 0	\$ 0	\$ 245,586	\$ 0	\$ 1,118,471
Federal grants	0 072,000	337,247	0	0	ŷ 245,560 0	0	337,247
State grants and revenue	309,325	273,113	79,631	0	0	0	662,069
Charges for services	85,862	273,110	0	0	0	27,887	113,749
Licenses and permits	1,671	0	0	0	0	0	1,671
Interest and rentals	130,950	953	2,294	27,394	4,303	168,550	334,444
Other revenue	47,990	0	2,23	76,282	0	7,983	132,255
Total revenue	1,448,683	611,313	81,925	103,676	249,889	204,420	2,699,906
Expenditures Current: General government	501,971	0	0	0	0	11,996	513,967
Public safety	351,011	0	0	0	0	0	351,011
Public works	339,430	155,639	63,478	0	0	0	558,547
Community and economic development	46,658	155,659	05,470	84,771	0	0	131,429
Recreation and cultural	32,201	0	0	0-,771	0	96.864	129,065
Capital outlay	180,174	987,866	0	0	47,577	169,113	1,384,730
Debt service:	100,171	007,000	Ü	Ŭ	11,011	100,110	1,001,700
Principal	0	0	0	0	0	160,000	160,000
Interest and fiscal charges	0	0	0	0	0	132,046	132,046
Total expenditures	1,451,445	1,143,505	63,478	84,771	47,577	570,019	3,360,795
Excess of revenue over (under) expenditures	(2,762)	(532,192)	18,447	18,905	202,312	(365,599)	(660,889)
Other Financing Sources (Uses):							
Sale of fixed assets	105,000	0	0	0	0	0	105,000
Operating transfers in	282,575	538,401	20,000	0	0	344,868	1,185,844
Operating transfers out	(223,007)	(74,491)	0	0	(234,730)	(471,041)	(1,003,269)
Total other financing sources (uses)	164,568	463,910	20,000	0	(234,730)	(126,173)	287,575
Excess of revenue and other sources over (under) expenditures and other uses	161,806	(68,282)	38,447	18,905	(32,418)	(491,772)	(373,314)
Fund balances - beginning of year	877,654	207,739	215,835	342,713	527,552	870,826	3,042,319
Fund balances - end of year	\$ 1,039,460	\$ 139,457	\$ 254,282	\$ 361,618	\$ 495,134	\$ 379,054	\$ 2,669,005

# RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended September 30, 2004

Total net change in fund balances - governmental funds		\$ (373,314)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Current year depreciation expense  Capital assets reported as capital outlays in the governmental funds	\$ (169,940) 1,384,730	
Net difference		1,214,790
Principal repayments on notes are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. The amount of repayments reported as expenditures in the governmental funds consist of:		
Bonds payable		160,000
Net change in accrued interest on long-term liabilities:  Accrued interest on long-term liabilities September 30, 2003	47,684	
Accrued interest on long-term liabilities September 30, 2004  Net change	(55,588)	(7,904)
Net change in accrued compensated absences: Accrued compensated absences September 30, 2003	19,576	
Accrued compensated absences September 30, 2004  Net change	(20,047)	(471)
Note receivable principal loans and repayments are expenditures and revenue in the governmental funds, but the loans and repayments increase and reduce the note receivable balance in the statement of net assets. The activity reported in the governmental funds is as follows:		
Current year note receivable loan disbursements	68,412	
Current year note receivable principal receipts	(76,282)	 (7,870)
Change in net assets of governmental activities		\$ 985,231

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS September 30, 2004

	Enterprise Funds							
				ajor Funds				
		Sewer Fund		Water Fund		City Park Fund		Total
Assets								
Current assets:								
Cash and cash equivalents (Note 3)	\$	145,087	\$	258,496	\$	438,536	\$	842.119
Investments (Note 3)	•	205,129	•	285,190	•	10,000	•	500,319
Accounts receivable		41,914		37,952		0		79,866
Due from other funds (Note 4)		162,207		153,866		0		316,073
Total current assets		554,337		735,504		448,536		1,738,377
Restricted assets:								
Cash and cash equivalents (Note 3)		115,571		70,561		0		186,132
Investments (Note 3)		332,517		126,537		0		459,054
Total restricted assets		448,088		197,098	_	0	_	645,186
Noncurrent assets:								
Investment in Huron Shore Regional Utility Authority (Note 1)		0		1,318,985		0		1,318,985
Investment in Iosco County Waste Water Treatment Plant (Note 8)		1,628,600		0		0		1,628,600
Capital assets, net (Note 9)		2,377,260		3,177,596		2,592,887		8,147,743
Total noncurrent assets		4,005,860		4,496,581	_	2,592,887		11,095,328
Total Assets		5,008,285		5,429,183	_	3,041,423		13,478,891
<u>Liabilities</u>								
Current liabilities:								
Accounts payable		2,894		48		7,616		10,558
Accrued interest		24,515		48,794		0		73,309
Accrued liabilities		2,031		2,263		5,146		9,440
Due to other funds (Note 4)		663		678		11,566		12,907
Deferred revenue		162,083		153,550		0		315,633
Contracts payable, current (Note 10) Revenue bonds payable, current (Note 10)		122,624		112,023		0		234,647
Total current liabilities		60,000 374,810		25,000 342,356	_	24,328	_	85,000 741,494
Noncurrent liabilities:								
Compensated absences (Note 10)		299		299		7,472		8,070
Contracts payable (Note 10)		693,592		784,713		0		1,478,305
Revenue bonds payable (Note 10)		225,000		1,350,000		0		1,575,000
Total noncurrent liabilities		918,891		2,135,012		7,472		3,061,375
Total Liabilities		1,293,701	_	2,477,368		31,800		3,802,869
Net Assets								
Investment in capital assets, net of related debt		2,092,260		1,565,926		2,592,887		6,251,073
Restricted for:		۷,052,200		1,505,520		2,332,007		0,201,013
Debt service		433,088		197,098		0		630,186
Replacement		15,000		0 0 0 0		0		15,000
Unrestricted		1,174,236		1,188,791	_	416,736	_	2,779,763
Total Net Assets	\$	3,714,584	\$	2,951,815	\$	3,009,623	\$	9,676,022

### STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS

For the Year Ended September 30, 2004

		Enterprise Funds						
	Major Funds							
		Sewer		Water		City Park		
		Fund		Fund		Fund		Total
Operating Revenue								
Charges for services	\$	358,841	\$	353,312	\$	613,141	\$	1,325,294
Service connection charges		2,600		0		0		2,600
Penalties		5,575		5,752		0		11,327
Rentals		0		31,152		0		31,152
Miscellaneous		56		394		3,712		4,162
Total operating revenue		367,072		390,610		616,853		1,374,535
Operating Expenses								
Salaries		37,218		34,428		168,379		240,025
Fringe benefits		20,749		20,488		37,735		78,972
Advertising		0		0		1,031		1,031
Contracted services		196,843		153,426		4,240		354,509
Operating supplies		3,998		5,004		10,542		19,544
Insurance		5,315		4,719		28,816		38,850
Repairs and maintenance		8,091		1,030		30,770		39,891
Travel and training		490		. 0		. 0		490
Utilities		5,154		0		75,790		80,944
Other		0		350		10,021		10,371
Depreciation		78,909		115,987		212,328		407,224
Total operating expenses		356,767	_	335,432	_	579,652		1,271,851
Operating income		10,305		55,178		37,201		102,684
Non-operating Revenue (Expenses)								
Current property taxes		152,894		163,516		0		316,410
Interest income		15,948		13,305		2,034		31,287
Contributions		49,769		. 0		. 0		49,769
Loss on disposal of fixed assets		. 0		0		(6,937)		(6,937)
Interest expense and paying agent fees		(63,766)		(123,874)		Ó		(187,640)
Total non-operating revenue (expenses)		154,845		52,947		(4,903)		202,889
Income before operating transfers		165,150		108,125		32,298		305,573
Other Financing Uses								
Operating transfers out		0		0		(182,575)		(182,575)
Change in net assets		165,150		108,125		(150,277)		122,998
Net assets - beginning of year, as restated (Note 2)		3,549,434		2,843,690		3,159,900		9,553,024
Net assets - end of year	\$	3,714,584	\$	2,951,815	\$	3,009,623	\$	9,676,022

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended September 30, 2004

		Enterprise Funds						
		Major Funds						
		Sewer Fund	_	Water Fund		City Park Fund		Total
Cash Flows From Operating Activities								
Receipts from customers	\$	377,026	\$	•	\$	616,853	\$	1,388,757
Payments for operating expenses		(276,879)		(218,997)		(365,058)		(860,934)
Receipts from operating grants and contributions		49,769		0		0		49,769
Interest received		0	_	0	_	3		3
Net cash provided by operating activities		149,916	-	175,881	_	251,798	_	577,595
Cash Flows From Noncapital Financing Activities								
Property taxes received		160,494		152,950		0		313,444
Cash paid to other funds		(9,472)		9,301		(181,195)		(181,366)
Cash paid to other units		(16,381)	_	0	_	0		(16,381)
Net cash provided (used) by noncapital financing activities		134,641	_	162,251	_	(181,195)	_	115,697
Cash Flows From Capital and Related Financing Activities								
Acquisition and construction of capital assets		(95,588)		(51,736)		(49,898)		(197,222)
Principal paid on long-term debt		(182,624)		(134,953)		0		(317,577)
Interest paid on long-term debt		(67,549)	_	(126,875)	_	0		(194,424)
Net cash used by capital and related financing activities		(345,761)	_	(313,564)	_	(49,898)	_	(709,223)
Cash Flows From Investing Activities								
Purchase of investment securities		(733,100)		(407,024)		0		(1,140,124)
Proceeds from maturity of investment securities		828,452		333,951		0		1,162,403
Interest on investments		11,194		8,602		2,031		21,827
Net cash provided (used) by investing activities		106,546	_	(64,471)		2,031		44,106
Net increase (decrease) in cash and cash equivalents		45,342		(39,903)		22,736		28,175
Cash and cash equivalents at beginning of year (Note 1)		215,316	_	368,960	_	415,800	_	1,000,076
Cash and cash equivalents at end of year (Note 1)	\$	260,658	\$	329,057	\$	438,536	\$	1,028,251
Reconciliation of operating income to net cash provided by operating activities	<u>-</u>		_		_			
Operating income Adjustments to reconcile operating income to net cash	\$	10,305	\$	55,178	\$	37,201	\$	102,684
provided by operating activities:		0		0		2		2
Interest income on cash accounts Contributions		0 40.760		0		3		3 49,769
Depreciation expense		49,769 78,909		0 115,987		0 212,328		49,769
Change in assets and liabilities:		10,909		113,907		212,320		401,224
Accounts receivable, net		9,954		4,268		897		15,119
Accounts and other payables		(56)		(829)		678		(207)
Accrued expenses		(56) 859		1,101		0		1,960
Accrued expenses Accrued compensated absences		176	_	1,101	_	691	_	1,043
Net cash provided by operating activities	\$	149,916	\$	175,881	\$	251,798	\$	577,595

#### Non-Cash Capital and Related Financing Activities

During fiscal year 2003/2004, capital assets with a basis of \$6,937 were disposed of in the City Park fund.

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS September 30, 2004

	Pension Trust			Tax Account	rust and Agency		Total	
<u>ASSETS</u>								
Cash and cash equivalents (Note 3) Investments (Note 3) Taxes receivable Total Assets	\$	700,111 0 0 700,111	\$	888,593 300,000 319,456 1,508,049	\$ 2,513 0 0 2,513	\$	1,591,217 300,000 319,456 2,210,673	
LIABILITIES								
Due to other units Due to others Due to other funds (Note 4) Total Liabilities		0 0 3,117 3,117	_	165,785 0 1,342,264 1,508,049	 0 2,270 243 2,513	_	165,785 2,270 1,345,624 1,513,679	
Net Assets Held in trust for pension benefits	\$	696,994	\$	0	\$ 0	\$	696,994	

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS For the Year Ended September 30, 2004

	PensionTrust
Additions Contributions: Employer contributions Employee contributions	\$ 39,866 1,688
Total Contributions	41,554
Investment earnings: Interest and investment revenue	32,355_
Total Additions	73,909
Deductions  Administrative and general expenses Benefit payments and forfeitures Other	111 33,563 6,432
Total Deductions	40,106
Change in net assets	33,803
Net assets - beginning of year	663,191
Net assets - end of year	\$ 696,994

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of East Tawas conform to accounting principles generally accepted in the United States of America (GAAP) applicable to governmental units. Private-sector standards of accounting issued after November 30, 1989, are generally followed in both the government-wide and enterprise fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The following is a summary of the significant accounting policies.

#### A. <u>Description of City Operations and Fund Types</u>

The City of East Tawas is organized under Michigan's Comprehensive Home Rule City Act. The City operates under an elected City Council (seven members) and provides services to its residents in many areas, including fire protection, water and sewer services, and maintenance of major and local streets. All activities over which the City exercises oversight responsibility have been included in the reporting entity. Oversight responsibility is determined by factors such as financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters of the entity.

Education services are provided to citizens through the local school district which is a separate governmental entity and is not part of this report.

#### B. Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the City are not misleading. The primary government of the City consists of all funds, departments, board, and agencies that are not legally separate from the City.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs of services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt, or the levying of taxes.

#### Blended Component Units

East Tawas City Park - The East Tawas City Park is legally separate from the City. The City Park is reported as if it were part of the primary government because its sole purpose is to finance, construct and operate the City's park facilities. The financial activities of the East Tawas City Park are recorded in an Enterprise Fund, which is accounted for using the accrual basis of accounting.

East Tawas Building Authority - The City of East Tawas Building Authority is governed by a three member board appointed by the City's governing body. Although it is legally separate from the City of East Tawas, the Building Authority is reported as if it were part of the primary government because its sole purpose is to finance and construct the City's public buildings.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Reporting Entity (Continued)

#### Blended Component Units (Continued)

East Tawas Tax Increment Finance Authority – The East Tawas Tax Increment Finance Authority (TIFA) is governed by a five member board appointed by the City's governing body. Although it is legally separate from the City of East Tawas, the TIFA is reported as if it were part of the primary government because its sole purpose is to finance improvements within the TIFA District of the City of East Tawas. The financial activities of the TIFA are recorded in a Capital Project Fund.

#### Discretely Presented Component Unit

The component unit column in the Combined Balance Sheet and the Combined Statement of Revenue, Expenses and Changes in Retained Earnings/Fund Balances represents the financial data of the East Tawas Housing Commission as of and for the year ended December 31, 2003. The Housing Commission is reported in a separate column to emphasize that it is legally separate from the City. The governing body of this component unit is appointed by the City Council. The Housing Commission was created by an ordinance of the City of East Tawas to provide safe, sanitary and decent housing for qualifying senior and low income families. Due to the fact that the Housing Commission uses the indirect method of presenting cash flows and the City uses the direct, the statement of cash flows for the Housing Commission is not presented in the combined financial statements of this report. Complete financial statements can be obtained from the East Tawas Housing Commission office.

#### C. Joint Ventures

The City of East Tawas has entered into several joint ventures with various municipalities described as follows:

#### 1. Tawas Police Authority:

The Tawas Police Authority functions as a joint venture between the City of East Tawas and the City of Tawas City. The Authority was established to provide police protection to the constituent municipalities, the City of East Tawas and City of Tawas City and other municipalities by contract. The constituent municipalities each contribute equal amounts yearly based on the approved budgeted expenditures for the Authority. The City of East Tawas' contribution for the year ended September 30, 2004 was \$230,786. Complete financial statements can be obtained from the City of Tawas City, Clerk's office, located at 516 Oak Street, Tawas City, Michigan 48763.

#### 2. Tawas Utility Authority:

The Tawas Utility Authority was established as a joint venture between the City of East Tawas and the City of Tawas City. The Authority was established for the construction and operation of sewage treatment facilities to service both municipalities. The constituent municipalities each contribute equal amounts yearly based on the approved budgeted expenditures for the Authority. The City of East Tawas' contribution for the year ended September 30, 2004 was \$194,695. Complete financial statements can be obtained from the City of East Tawas City Manager's office.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. <u>Joint Ventures</u> (Continued)

#### 3. Huron Shore Regional Utility Authority

The Huron Shore Regional Utility Authority was established as a joint venture between the City of East Tawas, City of Tawas City, Charter Township of Oscoda, Charter Township of AuSable, Township of Alabaster, Township of Baldwin, all municipalities in Iosco County, and the Township of Greenbush in Alcona County. The Authority was established to acquire, own, improve, enlarge, extend and operate water supply and distribution systems and sewage disposal systems. The initial contract amount plus any adjustment for the City of East Tawas' share of the contracts is recorded as Investment in Huron Shore Regional Utility Authority in the Water Fund of the City because title to the water and sewer systems belongs to the Authority.

The construction was originally funded with the proceeds of the losco County Limited Tax General Obligation Bonds dated March 1, 1991. The most current estimate of the City's share is 16.44% of the total bond issue of \$7,930,000 or \$1,303,692. Each entity's percentage of payback will be based on actual gallon usage to be adjusted on an annual basis. The assets of the joint water supply system are the property of the Huron Shore Regional Utility Authority and, therefore, are not presented in these financial statements. The members of this joint venture have pledged their full faith and credit for the payment and are obligated to make such payments from their water funds, including ad-valorem taxes, if necessary. Currently, the City of East Tawas is making payments through ad-valorem taxes and charges for services.

Each municipality makes an annual operation and maintenance contribution based on their proportionate share of the adopted annual budget. The City of East Tawas' contribution for the year ended September 30, 2004 was \$149,565. The current value of the City of East Tawas' investment in the Huron Shore Regional Utility Authority is \$1,318,985. Complete financial statements can be obtained from the Huron Shore Regional Utility Authority's office.

#### D. Basis of Presentation

The City's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### **Government-Wide Financial Statements**

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government and its component units except for fiduciary funds. For the most part, the effect of interfund activity has been removed from the statements. The statements distinguish between those activities of the City that are governmental in nature and those that are considered business-type activities. Governmental activities are normally supported by taxes and intergovernmental revenues while business-type activities rely to a significant extent on fees and charges for support.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. <u>Basis of Presentation</u> (Continued)

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and business-type activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

#### **Fund Financial Statements**

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type, and are excluded from the government-wide financial statements.

#### E. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the City are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund - This fund is used to account for all financial transactions except those required to be accounted for in another fund. The fund includes the general operating expenditures of the local unit. Revenues are derived primarily from property taxes, state and federal distributions, grants, and other intergovernmental revenues.

Special Revenue Funds - These funds are used to account for specific governmental revenue (other than major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action.

The other governmental funds of the City account for grants and other resources whose use is restricted for a particular purpose; the accumulation of resources for, and the payment of debt; and the acquisition or construction of major capital facilities.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. Fund Accounting (Continued)

#### **Proprietary Funds**

Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows.

The City's enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Sewer Fund – This fund accounts for fees collected for sewer services provided by the City and a city-wide property tax levy.

Water Fund – This fund accounts for fees collected for water services provided by the City and a city-wide property tax levy.

City Park Fund - This fund accounts for fees collected for park services provided by the City.

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments and/or other funds, including the Trust and Agency Fund, Tax Collection Fund and Pension Trust Fund.

#### F. Measurement Focus

#### **Government-Wide Financial Statements**

The government-wide financial statements are prepared using a flow of economic resources measurement focus.

All assets and all liabilities associated with the operation of the City are included on the statement of net assets.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenue, expenditures, and changes in fund balance reflects the sources (i.e., revenues and other financial sources) and uses (i.e., expenditures and other financial uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### F. Measurement Focus (Continued)

Like the government-wide financial statements, the enterprise funds are accounted for using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in revenue, expenses, and changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows reflects how the City finances and meets the cash flow needs of its enterprise activities.

#### G. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide and enterprise fund financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting; proprietary funds and fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

#### Revenues – Exchange and Nonexchange Transactions

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recognized in the year in which the resources are measurable and become available. Available means the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days after year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, sales taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from sales taxes is recognized in the period in which the sales are made. Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at year end: sales taxes, charges for services, fines and forfeitures, state-levied locally shared taxes (including sales tax), grants, interest, and rent.

#### Deferred Revenues

Deferred revenues arise when assets are recognized before the revenue recognition criteria have been satisfied.

Property taxes for which there was an enforceable legal claim at September 30, 2004, but were levied to finance 2004-2005 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements were met have also been recorded as deferred revenue.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Basis of Accounting (Continued)

On governmental fund financial statements, receivables that were not collected within the available period are recorded as deferred revenue.

#### **Expenses/Expenditures**

On the accrual basis, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### H. Budgets and Budgetary Accounting

The City normally follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. The City Clerk submits to the City Council a proposed operating budget which includes proposed expenditures and the means of financing them.
- 2. A public hearing is conducted to obtain taxpayer comments.
- 3. Prior to October 1, the budget is legally enacted through passage of an ordinance.

All budget appropriations lapse at year end. Budgetary amounts reported herein are as originally adopted, or as amended by the City Council.

The City adopts budgets for the General Fund and Special Revenue Funds.

The budgets of the City are prepared on the same basis of accounting as the financial statement presentation. The budgets were adopted at the functional level.

The legal level of control is at the functional level for the General Fund and the Special Revenue Funds.

Revisions that alter the total expenditures of any fund or total department expenditures must be approved by the City Council. The financial statements include budgetary amounts as amended.

#### I. Cash and Cash Equivalents

For presentation on the financial statements, investments in cash management pools and investments with an original maturity of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

Investments are reported at fair value, except for repurchase agreements and certificates of deposit which are reported at cost. Fair value is based on quoted market prices. Mutual funds are reported at current share price.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### J. Receivables

Receivables at September 30, 2004, consist of accounts (fees), interest and special assessments. All receivables are net of estimated uncollectible accounts. Receivables are recognized to the extent the amounts are determined material and substantiated, not only by supporting documentation but also by a reasonable systematic method of determining their existence, completeness, valuation, and collectibility.

The balances consist primarily of charges for sewer and water services due from various customers.

#### K. Interfund Receivables and Payables

On the fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "interfund receivables/payables". Interfund balances within governmental activities and within business-type activities are eliminated on the government-wide statement of net assets. The interfund balances which remain on the government-wide statement of net assets are those between governmental and business-type activities. These amounts are reflected as "Internal Balances". Balances due from/to fiduciary funds and component units are also reported on the government-wide statement of net assets.

#### L. Prepaid Items

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in the governmental -wide financial statements.

#### M. Inventories

Inventories have not been recognized in the financial statements as they are not material and have been expensed when purchased.

#### N. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements. Capital assets used by the enterprise funds are reported in both the business-type activities column of the government-wide statement of net assets and in the respective funds

Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The City's infrastructure consists of roads, bridges, dams, and water and sewer lines. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of enterprise fund capital assets is also capitalized.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### N. Capital Assets (Continued)

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Buildings and Improvements	25 - 50 years
Land Improvements	10 - 20 years
Machinery and Equipment	5 - 10 years
Vehicles	5 - 10 years
Utility Systems	25 - 40 years
Infrastructure	20 - 40 years

#### O. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration limits specified in the City's termination policy. The City records a liability for sick leave earned at varying rates depending on the City policy.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "accrued compensated absences payable" in the fund from which the employees who have accumulated leave as paid. The noncurrent portion of the liability is not reported. For enterprise funds, the entire amount of compensated absences is reported as a fund liability.

#### P. <u>Accrued Liabilities and Long-Term Obligations</u>

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. All payables, accrued liabilities, and long-term obligations payable from the enterprise fund are reported on the enterprise fund statement. In general, payables and accrued liabilities that will be paid from the governmental funds are reported as a liability in the fund financial statements at the time they are incurred, to the extent that they will be paid from current, expendable, financial resources. However, bonds and other long-term obligations, compensated absences, claims and judgments, contractually required pension contributions and special termination benefits that are paid from governmental funds are recognized as liabilities in the fund financial statements only to the extent that they are due for payment during the current year.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Q. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### R. Governmental Fund Balance Reserves

The City reserves those portions of governmental fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and, therefore, are not available for appropriation or expenditure. Fund balance reserves have been established for future debt service and perpetual care expenses.

#### S. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the enterprise fund. For the City, these revenues are charges for services for water, sewer and park usage. Operating expenses are the necessary costs incurred to provide the service that is the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as nonoperating.

#### T. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the current year.

#### U. Use of Estimates

The process of preparing financial statements in conformity with generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues and expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

#### NOTE 2 - CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF FUND EQUITY

#### A. Change in Accounting Principles

For 2004, the City has implemented Governmental Accounting Standards Board (GASB) Statement Number 33 "Accounting and Financial Reporting for Non-Exchange Transactions," as amended by Statement Number 36 "Recipient Reporting for Certain Shared Non-Exchange Revenue," which establishes standards for recording non-exchange transactions on the modified accrual and accrual basis of accounting; Number 34, "Basic Financial Statements and Management's Discussion and Analysis for

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 2 - CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF FUND EQUITY (CONTINUED)

#### A. Change in Accounting Principles (Continued)

State and Local Governments"; GASB Statement No. 37, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments: Omnibus"; GASB Statement No. 38, "Certain Financial Statement Note Disclosures"; and GASB Interpretation No. 6, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements".

GASB Statement No. 34 creates new basic financial statements for reporting on the City's financial activities. The financial statements include government-wide financial statements prepared on the accrual basis of accounting and fund financial statements which present information for individual major funds rather than by fund type. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type. The government-wide financial statements split the City's programs between governmental activities and business-type activities. The beginning net asset amount for governmental programs reflects the change in fund balance for governmental funds at September 30, 2004, caused by the conversion to the accrual basis of accounting.

GASB Statement No. 37 makes certain clarifications regarding escheat property and modifies several provisions of GASB Statement No. 34, including the Management's Discussion and Analysis. GASB Statement No. 38 modifies, establishes, and rescinds certain financial statement disclosure requirements.

GASB Interpretation No. 6 clarifies the application of standards for modified accrual recognition of certain liabilities and expenditures in areas where differences have arisen, or potentially could arise, in interpretation and practice.

#### B. Restatement of Fund Equity

The restatement due to the implementation of the above statements and interpretation had the following effects on fund equity of the major Enterprise funds of the City as it was previously reported.

		ewer Fund	Water Fund				
Retained Earnings September 30, 2003	\$	1,821,583	\$	1,701,657			
Restatement of contributed capital in accordance with GASB Statement No. 33		1,060,594		594,374			
Adjustments to investments in other entities to reflect payments reported as expenses in prior years as a result of the adoption of GASB Statement No. 34 (Including accrued interest set up at September 30, 2003.)		667,380		547,782			
Recording of compensated absences in accordance with GASB Statement No. 34		(123)		(123)			
Restated Net Assets - September 30, 2003	\$	3,549,434	\$	2,843,690			

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 3 - DEPOSITS AND INVESTMENTS

At year-end, the City's deposits and investments were reported in the basic financial statements in the following categories:

	Governmental <u>Activities</u>	Business -Type Activities	Fiduciary <u>Funds</u>	Total Primary Government	Component <u>Unit</u>
Current Assets Cash and Cash Equivalents Investments Total Current Assets	\$ 1,267,679	\$ 842,119 500,319 1,342,438	\$ 1,591,217 300,000 1,891,217	\$ 3,701,015	\$ 66,695 66,695
Restricted Assets Cash and Cash Equivalents Investments Total Restricted Assets	0 0 0	186,132 459,054 645,186	0 0 0	186,132 <u>459,054</u> 645,186	0 0 0
	<u>\$ 2,715,342</u>	<u>\$ 1,987,624</u>	<u>\$ 1,891,217</u>	<u>\$ 6,594,183</u>	<u>\$ 66,695</u>

The breakdown between deposits and investments is as follows:

	Primary Government	Component Units
Bank Deposits (checking and savings accounts, certificates of deposit) Investments in Municipal Investment Account	\$ 3,540,422	\$ 66,495
Pooled Funds and Similar Vehicles Petty Cash and Cash on Hand	3,053,231 530	0 0
Total	<u>\$ 6,594,183</u>	<u>\$ 66,695</u>

#### Deposits:

Deposits are carried at cost. Deposits of the City are held at various banks in the name of the City. At September 30, 2004, the carrying amounts of the City's deposits were classified to risk as follows:

	Carrying <u>Amount</u>	Bank <u>Balance</u>
Insured (FDIC) Uninsured – uncollateralized	\$ 1,233,860 2,306,562	\$ 1,233,860 2,353,756
Total primary government	\$ 3,540,422	<u>\$ 3.587,616</u>

At September 30, 2004, the carrying amounts of the component unit's deposits were classified to risk as follows:

	Ca	arrying	В	ank	
	A	Amount		<u>Balance</u>	
Insured (FDIC)	\$	66,495	\$	66,495	

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)

#### Investments:

The City Board has adopted an investment policy in accordance with Act 196, PA 1997 which authorizes the City to deposit and invest in the following:

- \* Accounts of federally insured banks, credit unions and savings and loan associations
- \* Bonds and other direct obligations of the United States or an agency or instrumentality of the United States
- \* United States government or federal agency obligation repurchase agreements
- \* Banker's acceptances of United States banks
- \* Commercial paper rated within the two highest classifications by not less than two standard rating services which mature not more than 270 days after the date of purchase
- \* Mutual funds registered under the Investment Company Act of 1940, Title I of Chapter 686, 54 Stat. 789 15 U.S.C. 80a-1 to 80a-3 and 80a-4 to 80a-64 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation

Michigan law requires that public funds may not be deposited in financial institutions that do not maintain an office in Michigan. The City's deposits and investments are in accordance with statutory authority.

The City's investments are categorized to give an indication of the level of risk assumed by the City at September 30, 2004. The categories are described as follows:

- Category 1 Insured or registered, with securities held by the entity or its agent in the entity's name.
- Category 2 Uninsured and unregistered, with securities held by the counterpart y's trust department or agent in the entity's name.

Category 3 - Uninsured and unregistered, with securities held by the counterparty, or its trust department or agent but not in the entity's name.

All investments at September 30, 2004 consisted of the following which are not required to be categorized:

Carrying	Market
Amount	<u>Value</u>
\$ 3.053.231	\$ 3.053,231
	Amount

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 4 - RECEIVABLES AND PAYABLES WITHIN THE REPORTING ENTITY

The amounts of interfund receivables and payables as of September 30, 2004 were as follows:

Fund	Interfund Receivable	Interfund <u>Payable</u>
Major Governmental Funds: General Fund Major Street Fund	\$ 934,128 14,709	\$ 440 3,258
Local Street Fund TIFA Fund Total Major Governmental Funds	3,253 118,306 1,070,396	0 0 3,698
Non-major Governmental Funds Major Enterprise Fund: Sewer Fund Water Fund	463 162,207 153,866	24,703 663 678
City Park Fund Total Major Enterprise Funds	316,073	11,566 12,907
Fiduciary Funds	0	1,345,624
	<u>\$ 1,386,932</u>	<u>\$ 1,386,932</u>

The amounts of interfund receivables and payables for the primary government as of September 30, 2004 were as follows:

		terfund		Interfund
Fund	Red	<u>ceivable</u>	Fund	Payable
General Fund	\$	11,566	City Park \$	11,566
General Fund		5	Major Street Fund	5
General Fund		3,117	Pension Fund	3,117
General Fund		678	Water Fund	678
General Fund		663	Sewer Fund	663
General Fund		4,524	Community Center Fund	4,524
General Fund		200	Cemetery Fund	50
General Fund		50	Trust and Agency Fund	200
General Fund		908,325	Tax Account	908,325
General Fund		5,000	Intragovernmental Service Fund	5,000
Major Street Fund		14,709	Major Street Construction Bond Fund	14,709
Local Street Fund		3,253	Major Street Fund	3,253
Community Center Fund		43	Trust and Agency Fund	43
Water Fund		316	General Fund	316
Water Fund		153,550	Tax Account	153,550
Sewer Fund		124	General Fund	124
Sewer Fund		162,083	Tax Account	162,083
TIFA Fund		118,306	Tax Account	118,306
Cemetery Perpetual Care Fund		420	Cemetery Fund _	420
Total	<u>\$ 1</u>	,386,932	<u>\$</u>	1,386,932

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 4 - RECEIVABLES AND PAYABLES WITHIN THE REPORTING ENTITY (CONTINUED)

	from (to) conent Unit	
Fund		
General Fund	\$ 10,891 *	

Due from (to)
Component Unit

Housing Commission's share of payroll and insurance expenditures paid by City General Fund subsequent to December 31, 2003

10.891 \*

#### NOTE 5 - PROPERTY TAXES

Property taxes include amounts levied against all real property and tangible personal property located in the City. Properties are assessed as of December 31 and the related property taxes become a lien on July 1 of the following year. These taxes are due on August 31 with the final collection date of February 28 before they are added to the County tax rolls. For the current year, the taxable value for properties located within the City was \$70,973,586. The tax rates were 13.6000 mills for operations and 4.7500 mills for debt retirement.

#### NOTE 6 - RETIREMENT PLAN

The City has adopted a defined contribution pension plan covering substantially all its general employees. The plan is recorded in the general purpose financial statements as a pension trust fund.

A defined contribution pension plan provides pension benefits in return for services rendered, provides an individual account for each participant, and specifies how contributions to the individual's account are to be determined instead of specifying the amount of benefits the individual is to receive. Under a defined contribution pension plan, the benefits a participant will receive depend solely on the amount contributed to the participant's account, the returns earned on investments of those contributions, and forfeitures of other participants' benefits that may be allocated to such participant's account.

Contributions made by an employee vest immediately and contributions made by the City vest after 5 years of full-time employment. An employee who leaves the employment of the City is entitled to his or her contributions and the City's contributions if vesting requirements are satisfied. The City is required to contribute an amount equal to 8% of the employee's gross earnings.

During the year, the City's required and actual contributions amounted to \$39,866, which was 8% of its current-year covered payroll. Employees' contributions amounted to \$1,688.

No pension provision changes occurred during the year that affected the required contributions to be made by the City or its employees.

<sup>\*</sup> The Due from (to) component unit does not offset due to different fiscal year ends between the City and the East Tawas Housing Commission explained as follows:

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 7 - UNEMPLOYMENT COMPENSATION

The City is subject to the Michigan Employment Security Act and has elected the reimbursement method of financing. Under this method, the City must reimburse the Employment Agency for all benefits charged against the City. All liabilities incurred have been accrued in the financial statements as of September 30, 2004.

#### NOTE 8 - INVESTMENT IN IOSCO COUNTY WASTEWATER TREATMENT PLANT

The City entered into a joint waste water treatment plant contract with the City of Tawas City through the losco County Board of Public Works to refund a portion of the losco County Sewer System #3 general obligation bonds dated December 1, 1987. The most current estimate of the City's Share is 38.32% of the total funding bond issue of \$4,250,000 or \$1,628,600. The initial contract amount is recorded as investment in losco County Waste Water Treatment Plant in the Sewer Fund of the City because the assets of the joint waste water treatment plant are the property of losco County and therefore are not presented in these financial statements.

#### NOTE 9 - CAPITAL ASSETS

Capital asset activity of the primary government for the current year was as follows:

Government Activities	Beginning <u>Balance</u>	Increases	<u>Decreases</u>	Ending <u>Balance</u>
Capital Assets Not Being Depreciated: Land	\$ 366,640	\$ 180,174	<u>\$</u> 0	\$ 546,814
Capital Assets Being Depreciated: Buildings and Improvements Land Improvements Machinery and Equipment Vehicles Infrastructure - Roads Subtotal	2,930,811 19,902 618,368 765,414 0 4,334,495	0 61,290 155,400 0 987,866 1,204,556	0 0 0 0 0 0	2,930,811 81,192 773,768 765,414 987,866 5,539,051
Less Accumulated Depreciation for: Buildings and Improvements Land Improvements Machinery and Equipment Vehicles Infrastructure - Roads Subtotal	417,666 1,321 365,948 494,819 0 1,279,754	71,917 1,577 51,919 43,906 621 169,940	0 0 0 0 0 0	489,583 2,898 417,867 538,725 621 1,449,694
Net Capital Assets Being Depreciated  Governmental Activities Total	3,054,741	1,034,616	0	4,089,357
Capital Assets—Net of Depreciation	<u>\$ 3,421,381</u>	<u>\$ 1,214,790</u>	<u>\$</u> 0	<u>\$ 4,636,171</u>

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

<u>NOTE</u>	9 -	CAPITAL	<u>ASSETS</u>	(CONTINUED)
-------------	-----	---------	---------------	-------------

Business - Type Activities	Beginning <u>Balance</u>	Increases	<u>Decreases</u>	Ending <u>Balance</u>
Capital Assets Not Being Depreciated: Land	\$ 240,56 <u>5</u>	<u>\$</u> 0	\$ <u>0</u>	\$ 240,565
Capital Assets Being Depreciated: Land Improvement Buildings	3,730,187 989,775	46,261 0	21,657 29,695	3,754,791 960,080
Plant and Equipment: Distribution and Collection Systems Machinery, Equipment and Signs Subtotal	8,262,743 667,966 13,650,671	147,323 3,638 197,222	0 <u>63,451</u> 114,803	8,410,066 608,153 13,733,090
Less Accumulated Depreciation for: Land Improvement	1,788,338	168,159	21,316	1,935,181
Buildings Plant and Equipment: Distribution and Collection Systems	402,986 2,792,658	31,706 182,327	23,129	411,563 2,974,985
Machinery, Equipment and Signs Subtotal	542,572 5,526,554	<u>25,032</u> <u>407,224</u>	63,421 107,866	<u>504,183</u> <u>5,825,912</u>
Net Capital Assets Being Depreciated  Business-Type Activities Total	8,124,117	(210,002)	6,937	7,907,178
Capital Assets—Net of Depreciation	<u>\$ 8,364,682</u>	<u>\$ (210,002</u> )	<u>\$ 6,937</u>	<u>\$ 8,147,743</u>

Depreciation expense was charged to programs of the primary government as follows:

Governmental	Activities
--------------	------------

General government	\$	74,968
Public safety		53,225
Public works		36,509
Community and economic development		867
Recreation and cultural		4,371
Total Governmental Activities	<u>\$</u>	169,940
Business - Type Activities		
Sewer	\$	78,909
Water		115,987
City Park		212,328
Total Dunings Time Authorities	<b>c</b>	407.004
Total Business - Type Activities	<u>\$</u>	<u>407,224</u>

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 9 - CAPITAL ASSETS (CONTINUED)

Capital asset activity of the City of East Tawas Housing Commission for the year ended December 31, 2003 was as follows:

Business-Type Activities	Beginning <u>Balance</u>	Increases	<u>Decreases</u>	Ending <u>Balance</u>
Capital Assets Not Being Depreciated: Land	<u>\$ 196,370</u>	\$ 9.522	<u>\$</u> 0	\$ 205,892
Capital Assets Being Depreciated: Buildings Furniture and Equipment Leasehold Improvements	2,313,321 77,612 <u>449,073</u> 2,840,006	0 3,000 <u>44,851</u> 47,851	3,000 0 3,000	2,313,321 77,612 493,924 2,884,857
Less Accumulated Depreciation	1,382,300	(88,812)	3,000	1,468,112
Net Capital Assets Being Depreciated	1,457,706	<u>(40,961</u> )	0	1,416,745
Business - Type Activities Total Capital Assets – Net of Depreciation	<u>\$ 1,654,076</u>	<u>\$ (31,439</u> )	<u>\$</u> 0	<u>\$ 1,622,637</u>

#### NOTE 10 - LONG-TERM DEBT

At September 30, 2004, long-term debt consists of the following individual issues:

	Governm	ental_	Busi	iness-Type
Primary Government:				
A. Contracts Payable:				
Joint waste water treatment plant with the City of Tawas City through the losco County Board of Public Works to refund a portion of the losco County Sewer System #3 general obligation bonds dated December 1, 1987, due in annual installments through November 1, 2009, bearing interest at the rates of 4.5% to 5.9%. The most current estimate of the City's share is 38.32% of the total refunding bond issue of \$4,250,000 or \$1,628,600.  Joint water board agreement with the City of Tawas City and Baldwin Township through the losco County Board	\$	0	\$	816,216
of Public Works to finance the cost of improvements and additions of the water supply system, dated June 28, 1977, due in annual installments through July 1, 2016, bearing interest at the rate of 5%. The most current estimate of the City's share is 49% of the total bond issue of \$982,000				
or \$481,180.		0		236,670

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 10 - LONG-TERM DEBT (CONTINUED)

Primary Government: (Continued)		Covernmental	Dusiness Time
A.	Contracts Payable: (Continued)	<u>Governmental</u>	Business -Type
	Joint water supply system agreement with the City of Tawas City, the Charter Townships of AuSable and Oscoda, and the Township of Baldwin through the Huron Shore Regional Utility Authority, dated May 1, 1996, due in annual installments through November 1, 2010, bearing interest at the rates of 4% to 5.65% to finance the cost of constructing a new water supply system. The construction was originally funded with the proceeds of the losco County Limited Tax General Obligation Bonds dated March 1,1991. The most current estimate of the City's share is 16.44% of the total bond issue of \$7,930,000 or \$1,303,692.	\$ <u>0</u>	\$ 660,066 
B.	Revenue Bonds:		
	\$1,485,000 water supply system revenue bonds, dated July 1, 1999 used for the purpose of defraying the cost of acquiring and constructing extensions and improvements to the City of East Tawas water supply system. The bonds bear interest from 5.3% - 5.6% and are due in annual installments through 2029.	0	1,375,000
	\$480,000 Sewage Disposal System Revenue Bonds, dated May 1, 1967 used for the purpose of paying the cost of improvements to the sanitary sewer system. The bonds bear interest from 4.9% - 5% and are due in annual installments through 2005.	0	25,000
	\$460,000 Sewage Disposal System Revenue Bonds, dated April 2, 1997 used for the cost of acquiring and constructing sanitary sewer improvements. The bonds bear interest from 4.10% - 5.30% and are due in annual installments through 2009.	0	<u>260,000</u> <u>1,660,000</u>
C.	General Obligation Bonds Payable:		
	\$635,000 Limited Tax General Obligation Sewer Refunding Bonds, dated September 1, 1988 for the purpose of advance refunding the County's losco County Sewer System #2 General Obligation Bonds. The bonds bear interest at 3.70% - 4.35% and are due in annual installments through 2008.	300,000	0
	\$2,000,000 1999 Building Authority Limited Tax General Obligation Bonds, dated June 1, 1999 for the purpose of paying the cost of acquiring, constructing and equipping a community center and City Hall building, which the City has leased in return for the payment of certain rentals pursuant to a Limited Tax Full Faith and Credit General Obligation Contract of Lease between the City and the Authority. The bonds bear interest at 5.10% - 5.40% and are		
	due in annual installments through 2023.	1,830,000	0

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 10 - LONG-TERM DEBT (CONTINUED)

Primary Government: (Continued)	Governmental	Business -Type
C. General Obligation Bonds Payable: (Continued)	Governmentar	<u>Dusiness - rype</u>
\$630,000 Limited Tax General Obligation Construction Bonds, dated August 1, 2003 for the purpose of paying part of the cost of acquiring and constructing street improvements. The bonds bear interest at 4.125% and are due in annual installments through 2018.	\$ 595,000 2,725,000	\$ <u>0</u>
Total Primary Government	\$ 2,725,000	\$ 3,372,952
Component Unit		
Business-Type Activities:		
D. General Obligation Bonds Payable:		
Housing Commission - \$1,130,000 1998 General Obligation Unlimited Tax Refunding Bonds, dated September 29, 1998 used for Section 8 Senior Citizens Housing. The bonds bear interest from 3.65% - 4.15% and are due in annual installments through 2009.	<u>\$ 0</u>	<u>\$ 670,000</u>

#### E. Compensated Absences

Accumulated and unused sick leave is paid to all City employees who formally retire, up to a maximum of 45 days. The City also has a vacation pay policy which allows employees with at least 10 vacation days to carryover up to a maximum of five days. Accumulated and unused vacation days, personal leave days, and accumulated compensation time is paid to all employees of the Housing Commission who formally retire. Compensated absences are recorded using the vesting method in accordance with Governmental Standards Board Statement 16. The amount of accumulated sick and vacation pay liability for the City and its component unit as of September 30, 2004 was \$32,933 and is a long-term liability.

#### F. Changes in Long-Term Liabilities

	Balance October 1,2003	Issues or Additions	Payments or Expenditures	Balance September 30, 2004	Due Within One Year
Governmental Activities			·	·	
Primary Government: General obligation					
bonds payable Accrued employee	\$ 2,885,000	\$ (	160,000	\$ 2,725,000	\$ 165,000
benefits payable	<u>19,576</u>	471	<u> </u>	20,047	0
Total primary government	<u>\$ 2,904,576</u>	\$ 471	L <u>\$ 160,000</u>	\$ 2.745.047	\$ 165.000

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 10 - LONG-TERM DEBT (CONTINUED)

#### F. Changes in Long-Term Liabilities (Continued)

	Balance October 1,2003	Issues or Additions	Payments or Expenditures	Balance September 30, 200	Due Within  One Year
Business - Type Activities			·	•	
Primary Government: Contracts payable Revenue bonds	\$ 1,961,163 1,745,000	\$ 0	\$ 248,211 85,000	\$ 1,712,952 1,660,000	\$ 234,647 85,000
Accrued employee benefits payable	7,027	1,043	·	8,070	0
Total primary government	<u>\$ 3,713,190</u>	<u>\$ 1,043</u>	\$ 333,211	\$ 3,381,022	<u>\$ 319,647</u>
Component Unit: General obligation bond	d				
payable Accrued employee	\$ 770,000	\$ 0	\$ 100,000	\$ 670,000	\$ 100,000
benefits payable	3,068	1,748	*0	4,816	0
Total component unit	<u>\$ 773,068</u>	<u>\$ 1,748</u>	\$ 100,000	<u>\$ 674,816</u>	\$ 100,000

<sup>\*</sup>Represents net of additions and retirements for the year.

The annual aggregate maturities for all debt outstanding (excluding compensated absences) as of September 30, 2004 are as follows:

#### **Primary Government**

#### **General Obligation Bonds Payable**

		Governmental Activities					
	P	Principal		nterest		Total	
2005	\$	165,000	\$	130,477	\$	295.477	
2005	φ	160,000	φ	123,248	φ	283,248	
2007		170,000		115,811		285,811	
2008		165,000		108,172		273,172	
2009		100,000		102,019		202,019	
2010 – 2014		585,000		432,598		1,017,598	
2015 – 2019		710,000		271,198		981,198	
2020 – 2024		670,000		94,440	_	764,440	
	\$ 2	2,725,000	<u>\$</u>	1,377,963	\$	<u>4,102,963</u>	

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 10 - LONG-TERM DEBT (CONTINUED)

#### **Contracts Payable**

Contracts i ayabie						
	Business - Type Activities					
	Principal Interest					Total
2005	\$	234,647	\$	90,549	\$	325,196
2006		231,566		78,245		309,811
2007		252,098		65,454		317,552
2008		248,582		51,553		300,135
2009		264,672		37,077		301,749
2010 – 2014		438,267		46,624		484,891
2015 – 2016	_	43,120	_	3,234	_	46,354
	<b>¢</b>	1 712 052	\$	372 736	\$ 4	2 085 688

#### **Revenue Bonds Pavable**

rtoronae Donae i ayabie	<u>~</u>						
	Business-Type Activities						
	P	Principal		nterest		Total	
		•					
2005	\$	85,000	\$	88,359	\$	173,359	
2006		75,000		84,242		159,242	
2007		80,000		80,342		160,342	
2008		80,000		76,151		156,151	
2009		110,000		71,262		181,262	
2010 – 2014		200,000		316,960		516,960	
2015 – 2019		260,000		257,910		517,910	
2020 – 2024		340,000		178,426		518,426	
2025 – 2029		430,000		73,631		503,631	
	\$ 1	1.660.000	\$ 1	.227.283	\$ 2	2.887.283	

#### Component Unit

#### **General Obligation Bond Payable**

		Business - Type Activities						
	<u>P</u>	Principal		incipal Interest			Total	
2005	\$	100,000	\$	27,158	\$	127,158		
2006		105,000		23,157		128,157		
2007		110,000		18,958		128,958		
2008		115,000		14,557		129,557		
2009		120,000		9,900		129,900		
2010		120,000		4,980		124,980		
	<u>\$</u>	670,000	\$	98,710	\$	768,710		

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 11 - OPERATING TRANSFERS

During 2004, the following transfers were made:

	Operating <u>Transfers In</u>	Operating <u>Transfers Ou</u>	
Major Funds			
Major Governmental Funds:			
General Fund	\$ 282,575	\$ 223,007	
Major Street Fund	538,401	74,491	
Local Street Fund	20,000	0	
TIFA Fund	0	234,730	
Major Business-Type Activity Funds:			
City Park Fund	0	182,575	
Total Major Funds	840,976	714,803	
Nonmajor Governmental Funds	344,868	471,041	
	<u>\$ 1,185,844</u>	<u>\$ 1,185,844</u>	

During 2004, the following individual fund transfers were made:

Fund		perating	Fund		Operating
Fund	116	ansfers In	Fund	<u>113</u>	ansfers Out
General Fund	\$	142,575	City Park Fund	\$	142,575
General Fund		140,000	TIFA Fund		140,000
Major Street Fund		67,500	General Fund		67,500
Major Street Fund		470,901	Major Street Construction Fund		470,901
Local Street Fund		20,000	Major Street Fund		20,000
Cemetery Fund		140	Cemetery Perpetual Care		140
Community Center Fund		40,000	City Park Fund		40,000
Community Center Fund		45,507	General Fund		45,507
Major Street Construction Bond Fu	nd	54,491	Major Street Fund		54,491
losco County Sewer System #2		94,730	TIFA Fund		94,730
Intragovernmental Service Fund		110,000	General Fund		110,000
Total	<u>\$</u>	<u>1,185,844</u>	Total	<u>\$</u>	<u>1,185,844</u>

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 12 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS IN BUDGETARY FUNDS

P.A. 621 of 1978, Section 18(1), as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the City's actual expenditures and budgeted expenditures for the budgetary funds have been shown on a functional basis. The approved budgets of the City for these budgetary funds were adopted to the activity level.

During the year ended September 30, 2004, the City incurred expenditures in the General and Special Revenue Funds which were in excess of the amounts appropriated as follows:

Fund/Function_	Total ropriations	mount of penditures	Budget ariance
General Fund/Attorney	\$ 35,000	\$ 37,962	\$ 2,962
General Fund/Police Department	\$ 230,000	\$ 230,786	\$ 786
General Fund/Capital Outlay	\$ 179,200	\$ 180,174	\$ 974
General Fund/Operating Transfers Out	\$ 223,006	\$ 223,007	\$ 1
Major Street Fund/Traffic Services	\$ 5,775	\$ 6,150	\$ 375
TIFA Fund/Operating Transfers Out	\$ 233,730	\$ 234,730	\$ 1,000

#### NOTE 13 - RISK MANAGEMENT

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries, as well as medical benefits provided to employees. The City has purchased commercial insurance for medical benefits claims, general liability, excess liability, auto liability, trunkline liability, errors and omissions, physical damage (equipment, buildings and contents) and workers compensation. Settled claims for the commercial insurance have not exceeded the amount of insurance coverage in any of the past three years.

#### NOTE 14 - SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The City maintains three Enterprise Funds. Segment information for the year ended September 30, 2004 is as follows:

IOIIOWS.	<u>Se</u>	wer Fund	<u>Wa</u>	ater Fund	<u>P</u>	City ark Fund	To	tal Enterprise Funds
Operating revenue	\$	367,072	\$	390,610	\$	616,853	\$	1,374,535
Depreciation expense	\$	78,909	\$	115,987	\$	212,328	\$	407,224
Operating income	\$	10,305	\$	55,178	\$	37,201	\$	102,684
Change in net assets	\$	165,150	\$	108,125	\$	(150,277)	\$	122,998
Property, plant and equipment:								
Additions	\$	95,588	\$	51,736	\$	49,898	\$	197,222
Net working capital	\$	179,527	\$	393,148	\$	424,208	\$	996,883
Bond and Other Long-term Liabilities:				•		•		·
Payable from operating revenue	\$	816,515	\$	897,035	\$	7,472	\$	1,721,022
Payable from other sources	\$	285,000	\$	1,375,000	\$	0	\$	1,660,000
Total net assets	\$ :	3,714,584	\$ :	2,951,815	\$	3,009,623	\$	9,676,022

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 15 - RESTRICTED ASSETS AND RESERVES

The City is required, under Ordinance No. 203 on the 1967 revenue bond issue, to maintain certain restricted assets in the Sewer Fund. The ordinance provides that a "Bond and Interest Redemption Fund" be established with quarterly deposits for payment of principal and interest in an amount equal to at least the sum of one-half the amount due on the next ensuing interest due date and one-fourth of the principal next maturing.

The ordinance also requires that a "Bond Reserve Account" be established within the "Bond and Interest Redemption Fund." Quarterly deposits have previously been required under Ordinance No. 158 and the sum of \$43,000 has accumulated in both the Water and Sewer Funds. The monies so used are required to be used solely for payment of principal and interest on bonds that would otherwise be in default. Any monies so used are required to be replaced with the first available revenues not needed for operation and maintenance or for current principal and interest requirements.

The City is also required under Ordinance No. 203 to have established within the Sewer Fund a "Replacement Fund" for the purpose of making major repairs and replacements to the system. Any monies so used are required to be replaced with the first available revenues not needed to fulfill the above requirements. The balance of said account need not exceed the sum of \$15,000.

The City is required, under the 1999 Water Supply System Revenue Bonds, to maintain certain restricted assets in the Water Fund. The Bond provides that a Bond Reserve Account be established "at the lesser of" (1) the maximum annual debt service due in the current or any future year (2) 125% of the average annual debt service or (3) 10% of the principal amount of the Bonds. The City has met these requirements for the year ended September 30, 2004.

#### NOTE 16- CONTINGENCIES

The City is a defendant in a Zoning Board of Appeals sign variance denial with a local business. The City denied a signage variance request and the local business has appealed that denial with the Michigan Supreme Court, which is currently pending. If the City is unsuccessful in defending this lawsuit, it could be liable for attorney fees paid by the plaintiff and possible other miscellaneous costs and expenses

The City is a defendant in a Tax Tribunal proceeding for tax years 1997-2004. The plaintiff is seeking a reduction in the taxable value of its property. This case is presently scheduled for pre-hearing in February 2005 and the parties are awaiting a possible resolution by the Michigan Tax Tribunal, the Court of Appeals and possibly the Michigan Supreme Court. The City's liability, if any, would be a refund of its millage computed upon any reduction in taxable value which might be eventually awarded.

The City is a defendant in a Tax Tribunal proceeding for tax years 2002 - 2004. The plaintiff is seeking a reduction in the taxable value of three parcels of property. The tax appeals in the Tax Tribunal have been placed in abeyance pending final resolution of the plaintiff's bankruptcy proceeding, which it filed with the United States Bankruptcy Court under Chapter 11 of the Bankruptcy Code on July 6, 2004. The City's liability, if any, would be a refund of its millage computed upon any reduction in taxable value which might eventually be awarded.

#### NOTES TO FINANCIAL STATEMENTS For the Year Ended September 30, 2004

#### NOTE 17 - DEFERRED COMPENSATION PLAN

The City offers to its employees deferred compensation plans created in accordance with Internal Revenue Code (IRC) Section 457. The assets of the plans are held in trust, in a custodial account as described in IRC Section 457 (g) for the exclusive benefit of the participants and their beneficiaries. The custodian thereof for the exclusive benefit of the participants holds the custodial account for the beneficiaries of this Section 457 plan, and the assets may not be diverted to any other use. The administrators are agents of the City for the purposes of providing direction to the custodian of the custodial account from time to time for the investment of the funds held in the account, transfer of assets to or from the account, and all other matters. In accordance with the provisions of GASB Statement No. 32, plan balances and activities are not reflected in the City's financial statements.



## STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND

#### For the Year Ended September 30, 2004

	Original Budget	Final Amended Budget	Actual	Variance - Favorable (Unfavorable)
<u>Revenue</u>				
Current property taxes	\$ 866,39	· · · · · · · · · · · · · · · · · · ·	\$ 872,885	\$ 1,385
State grants and revenue	324,47	,	309,325	325
Charges for services	83,75	·	85,862	(1,288)
Licenses and permits	1,40		1,671	221
Interest and rentals	126,44	·	130,950	8,260
Other revenue	6,20		47,990	3,115
Total revenue	1,408,66	0 1,436,665	1,448,683	12,018
Expenditures Current:				
General government				
City council	55,35	0 62,950	57,051	5,899
Board of canvassers	10		125	0
Elections	4,50		3,576	649
Administration	70,70		69,491	5,509
Assessor	53,06	·	49,224	2,736
Attorney	35,00	·	37,962	(2,962)
Board of review	67		565	110
Clerk	35,95		40,098	302
Treasurer	42,75		44,975	1,950
Buildings and grounds	212,77	·	193,517	13,733
Other general government	6,00	0 6,900	5,387	1,513
Public safety	220.00	0 220 000	220.706	(706)
Police department	230,00	,	230,786	(786)
Fire protection Public works	114,82	5 122,075	120,225	1,850
Highways, streets and bridges	223,50	0 223,300	188,392	34,908
Street lighting	37,50		34,794	2,706
Sanitation	112,05		109,628	1,422
Parking system	10,50		6,616	3,909
Community and economic development	10,50	0 10,323	0,010	5,909
Planning commission	34,00	0 34,800	29,612	5,188
Economic development	20,95		17,046	2,454
Recreation and cultural	20,00	10,000	17,010	2, 10 1
Library	34,90	0 35,150	32,201	2,949
Capital outlay	·	0 179,200	180,174	(974)
Total expenditures	1,335,08	_	1,451,445	83,065
	70.57	F (07.045)	(0.700)	05.002
Excess of revenue over (under) expenditures	73,57	5 (97,845)	(2,762)	95,083
Other Financing Sources (Uses):				
Sale of fixed assets		0 100,000	105,000	5,000
Operating transfers in	142,57		282,575	1,000
Operating transfers out	(216,15	0) (223,006)	(223,007)	(1)
Total other financing sources (uses)	(73,57	5) 158,569	164,568	5,999
Excess of revenue and other sources over				
expenditures and other uses		0 60,724	161,806	101,082
Fund balances - beginning of year	877,65	<u>877,654</u>	877,654	0
Fund balances - end of year	\$ 877,65	<u>\$ 938,378</u>	\$ 1,039,460	\$ 101,082

# STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL MAJOR STREET FUND - SPECIAL REVENUE FUND For the Year Ended September 30, 2004

	Original Budget	Final mended Budget	Actual	F	ariance - avorable lfavorable)
<u>Revenue</u>					
Federal grants	\$ 79,900	\$ 823,116	\$ 337,247	\$	(485,869)
State grants and revenue	194,150	366,209	273,113		(93,096)
Interest and rentals	 1,000	 1,200	 953		(247)
Total revenue	 275,050	 1,190,525	 611,313		(579,212)
Expenditures					
Current:					
Public works					
Higways, streets and bridges:					
Construction	5,533	11,456	6,607		4,849
Routine maintenance	53,700	70,800	68,166		2,634
Traffic services	6,350	5,775	6,150		(375)
Winter maintenance	42,000	50,975	50,808		167
Administration	7,725	8,075	7,248		827
Trunkline maintenance	18,850	18,700	16,660		2,040
Capital outlay	 827,267	 1,712,919	 987,866		725,053
Total expenditures	 961,425	 1,878,700	 1,143,505		735,195
Excess of revenue over (under) expenditures	 (686,375)	 (688,175)	 (532,192)		155,983
Other Financing Sources (Uses):					
Operating transfers in	697,500	697,500	538,401		(159,099)
Operating transfers out	 (20,000)	 (74,500)	 (74,491)		9
Total other financing sources (uses)	 677,500	623,000	 463,910		(159,090)
Excess of revenue and other sources over					
(under) expenditures and other uses	(8,875)	(65,175)	(68,282)		(3,107)
Fund balances - beginning of year	 207,739	 207,739	 207,739		0
Fund balances - end of year	\$ 198,864	\$ 142,564	\$ 139,457	\$	(3,107)

# STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL LOCAL STREET FUND - SPECIAL REVENUE FUND For the Year Ended September 30, 2004

	Original Budget	Final mended Budget	 Actual	Fa	ariance - avorable favorable)
Revenue					
State grants and revenue	\$ 73,425	\$ 79,600	\$ 79,631	\$	31
Interest and rentals	 2,000	 2,200	 2,294		94
Total revenue	 75,425	 81,800	 81,925		125
Expenditures					
Current:					
Public works					
Higways, streets and bridges:					
Routine maintenance	97,050	60,000	33,971		26,029
Traffic services	3,550	2,400	1,481		919
Winter maintenance	17,200	20,900	20,775		125
Administration	 7,625	 7,975	 7,251		724
Total expenditures	 125,425	 91,275	 63,478		27,797
Excess of revenue over (under) expenditures	(50,000)	(9,475)	18,447		27,922
Other Financing Sources:					
Operating transfers in	 20,000	20,000	 20,000		0
Excess of revenue and other sources over					
(under) expenditures	(30,000)	10,525	38,447		27,922
Fund balances - beginning of year	 215,835	 215,835	 215,835		0
Fund balances - end of year	\$ 185,835	\$ 226,360	\$ 254,282	\$	27,922

# STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FEDERAL PROJECT FUND - SPECIAL REVENUE FUND For the Year Ended September 30, 2004

		Final		Va	ariance -
	Original	mended			avorable
	 Budget	 Budget	 Actual	<u>(Un</u>	favorable)
<u>Revenue</u>					
Interest and rentals	\$ 28,240	\$ 28,240	\$ 27,394	\$	(846)
Other revenue	 78,489	 78,489	 76,282		(2,207)
Total revenue	106,729	106,729	103,676		(3,053)
Expenditures					
Current:					
Community and economic development	 151,000	 151,000	 84,771		66,229
Excess of revenue over (under) expenditures	(44,271)	(44,271)	18,905		63,176
Fund balances - beginning of year	 342,713	 342,713	 342,713		0
Fund balances - end of year	\$ 298,442	\$ 298,442	\$ 361,618	\$	63,176

# STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL TIFA FUND - SPECIAL REVENUE FUND For the Year Ended September 30, 2004

	Original Budget	Final Amended Budget	Actual	Variance - Favorable (Unfavorable)
Revenue Taxes Interest and rentals Total revenue	\$ 246,800 1,500 248,300	2,000	\$ 245,586 4,303 249,889	\$ 1 2,303 2,304
Expenditures Capital outlay	140,000	140,000	47,577	92,423
Excess of revenue over expenditures	108,300	107,585	202,312	94,727
Other Financing Uses: Operating transfers out	(94,730	(233,730)	(234,730)	(1,000)
Excess of revenue over (under) expenditures and other uses	13,570	(126,145)	(32,418)	93,727
Fund balances - beginning of year	527,552	527,552	527,552	0
Fund balances - end of year	\$ 541,122	\$ 401,407	\$ 495,134	\$ 93,727



#### COMBINING BALANCE SHEET OTHER GOVERNMENTAL FUNDS September 30, 2004

	C	Cemetery Fund		Community Center		Greenwood Cemetery Chapel		Intragovernmental Service Fund		losco County Sewer System #2		Building Authority Fund		Major Street Construction Bond		Major Street Construction Fund	_	Cemetery Perpetual Care	petual Gove	
<u>ASSETS</u>																				
Cash and cash equivalents Investments Accounts receivable Due from other funds	\$	18,610 0 400 0	\$	16,629 0 0 43	\$	6,259 0 0 0	\$	314 152,539 0 0	\$	0 0 0 0	\$	0 523 0 0	\$	2,150 0 0 0	\$	146,027 0 0 0	\$	13,031 50,846 0 420	\$	203,020 203,908 400 463
Total Assets	\$	19,010	\$	16,672	\$	6,259	\$	152,853	\$	0	\$	523	\$	2,150	\$	146,027	\$	64,297	\$	407,791
LIABILITIES AND FUND EQUITY																				
Liabilities: Accounts payable Accrued liabilities Due to other funds	\$	0 38 470	\$	3,016 980 4,524	\$	0 0 0	\$	0 0 5,000	\$	0 0 0	\$	0 0 0	\$	0 0 0	\$	0 0 14,709	\$	0 0 0	\$	3,016 1,018 24,703
Total liabilities		508	_	8,520	_	0		5,000	_	0	_	0	_	0	_	14,709	_	0	_	28,737
Fund Equity Fund balances: Reserved for:																				
Debt service Perpetual care		0		0		0		0		0 0		523 0		2,150 0		0		0 64,297		2,673 64,297
Unreserved, reported in: Special revenue funds Capital projects fund		18,502 0		8,152 0		6,259 0	_	147,853 0	_	0 0	_	0 0	_	0 0	_	0 131,318	_	0 0		180,766 131,318
Total fund equity		18,502	_	8,152	_	6,259	_	147,853	_	0	_	523	_	2,150	_	131,318	_	64,297	_	379,054
Total Liabilities and Fund Equity	\$	19,010	\$	16,672	\$	6,259	\$	152,853	\$	0	\$	523	\$	2,150	\$	146,027	\$	64,297	\$	407,791

## COMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES OTHER GOVERNMENTAL FUNDS For the Year Ended September 30, 2004

		Cemetery C		Community Center		reenwood Cemetery Chapel	Intragovernmental Service Fund			co County Sewer vstem #2		Building Authority Fund		Major Street Construction Bond		Major Street Construction Fund		emetery erpetual Care		Total Other vernmental Funds
Revenue Charges for services	\$	13,301	\$	14,586	\$	0	\$	0	\$	\$ 0		\$ 0		0	\$	0	\$	0	\$	27,887
Interest and rentals	Ψ	111	Ψ	14,850	Ψ	42	Ψ	3,646	Ψ	0	Ψ	142,621	\$	16	Ψ	6,306	Ψ	958	Ψ	168,550
Other revenue		550		983		0		0		0		0		0		0		6,450		7,983
Total revenue		13,962		30,419		42		3,646		0		142,621	_	16		6,306		7,408		204,420
Expenditures																				
Current:																				
General government		11,936		0		0		0		0		0		0		0		60		11,996
Recreation and cultural		0		96,864		0		0		0		0		0		0		0		96,864
Capital outlay		0		13,713		0		155,400		0		0		0		0		0		169,113
Debt service:				•						00.000		45.000		05.000						100.000
Principal		0		0		0		0		80,000		45,000		35,000		0		0		160,000
Interest and fiscal charges		0			_	0	_	0	_	14,730	_	97,575	_	19,741	_		_	0		132,046
Total expenditures	_	11,936	_	110,577	_	0	_	155,400		94,730	_	142,575	_	54,741	_	0	_	60		570,019
Excess of revenue over (under) expenditures	_	2,026		(80,158)		42	_	(151,754)	_	(94,730)		46	_	(54,725)	_	6,306	_	7,348		(365,599)
Other Financing Sources (Uses):																				
Operating transfers in		140		85,507		0		110,000		94,730		0		54,491		0		0		344,868
Operating transfers out		0		0		0	_	0		0	_	0	_	0	_	(470,901)		(140)		(471,041 <u>)</u>
Total other financing sources (uses)		140		85,507	_	0	_	110,000		94,730	_	0	_	54,491	_	(470,901)	_	(140)		(126,173)
Excess of revenue and other sources over (under) expenditures and other uses		2,166		5,349		42		(41,754)		0		46		(234)		(464,595)		7,208		(491,772)
Fund balances - beginning of year	_	16,336		2,803		6,217	_	189,607		0	_	477	_	2,384	_	595,913	_	57,089		870,826
Fund balances - end of year	\$	18,502	\$	8,152	\$	6,259	\$	147,853	\$	0	\$	523	\$	2,150	\$	131,318	\$	64,297	\$	379,054



## Stephenson Gracik & Co., P.C.

Certified Public Accountants & Consultants

Alan J Stephenson, CPA Gerald D Gracik Jr., CPA James J Gracik, CPA E. Thad Gray, CPA Donald W. Brannan, CPA Kyle E Troyer, CPA

Herman A Bertuleit, CPA

December 6, 2004

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the City Council City of East Tawas Iosco County, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of East Tawas, as of and for the year ended September 30, 2004, which collectively comprise the City of East Tawas' basic financial statements and have issued our report thereon dated December 6, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the City of East Tawas' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted one immaterial instance of noncompliance that we have reported to management of the City of East Tawas in a separate letter dated December 6, 2004.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of East Tawas' internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weakness es.

This report is intended solely for the information and use of management, City Council and the Michigan Department of Treasury and is not intended to be and should not be used by anyone other than these specified parties.

Stephenson, Grain & Co., P.C.



## Stephenson Gracik & Co., P.C.

Certified Public Accountants & Consultants

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Herman A Bertuleit, CPA

December 6, 2004

Members of the City Council City of East Tawas Iosco County, Michigan

Dear Council Members:

We have audited the financial statements of the City of East Tawas for the year ended September 30, 2004, and have issued our report thereon dated December 6, 2004. Professional standards require that we provide you with the following information related to our audit.

Our Responsibility Under U.S. Generally Accepted Auditing Standards and Government Auditing Standards.

As stated in our engagement letter dated January 12, 2004, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance about whether the basic financial statements are free of material misstatement and are fairly presented in accordance with U.S. generally accepted accounting principles. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk material misstatements may exist and not be detected by us.

In planning and performing our audit, we considered the City of East Tawas' internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control over financial reporting.

As part of obtaining reasonable assurance about whether the City of East Tawas' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit.

#### Significant Accounting Policies

Management has the responsibility for selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the City of East Tawas are described in Note 1 to the financial statements. As described in Note 2 to the financial statements, the City changed accounting policies as a result of adopting Statement of Governmental Accounting Standards (GASB Statements) No. 33, 34, 36, 37 and 38, in the year ended September 30, 2004. We noted no transactions entered into by the City of East Tawas during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

#### Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

#### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the basic financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on the City of East Tawas' financial reporting process (that is, cause future financial statements to be materially misstated). In our judgment, none of the adjustments we proposed, whether recorded or unrecorded by the City of East Tawas, either individually or in the aggregate, indicate matters that could have a significant effect on the City of East Tawas' financial reporting process.

Members of the City Council City of East Tawas December 6, 2004 Page Two

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the general purpose financial statements or the auditors' report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the government all unit's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Issues Discussed Prior to Retention of Independent Auditors

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City of East Tawas' auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### <u>Difficulties Encountered in Performing the Audit</u>

We encountered no significant difficulties in dealing with management in performing our audit.

#### Additional Information

As a result of our tests of compliance as described in the fourth paragraph, one matter came to our attention upon which we would like to comment and offer the following recommendations:

#### Budget Control

We noted that the City's General and Special Revenue Funds included expenditures in some functions that exceeded appropriated amounts. We recommend that the City Council continue to amend the budgets for all funds as needed and take into consideration year end accounts payable and recurring year end audit adjustments.

We wish to express our appreciation for the cooperation and courtesies extended our staff by management and employees of the City.

This information is intended solely for the use of management, the City Council and the Michigan Department of Treasury and is not intended to be and should not be used by anyone other than these specified parties.

Stephenson, Grain & Co., P.C.